# STATE OF SOUTH DAKOTA DEPARTMENT OF HEALTH

#### BOARD OF MEDICAL AND OSTEOPATHIC EXAMINERS

IN THE MATTER OF: DECLARATORY RULING REGARDING DELEGATING THE TASK OF WRITING DIETARY ORDERS	) FINDINGS OF FACT ) CONCLUSIONS OF LAW ) DECLARATORY RULI )	, AND
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This matter came before the South Dakota Board of Medical and Osteopathic Examiners ("Board") through a petition filed by Board Staff, pursuant to SDCL 1-26-15 and ARSD § 20:78:02. The Petition was filed on February 10, 2017, and requested that the Board enter a declaratory ruling as to the issue noted below. On June 8, 2017, after due and proper notice, a hearing was held regarding the petition at which the Board heard oral testimony regarding the petition. Now, being otherwise informed as to all matters pertinent thereto, the Board enters the following Declaratory Ruling.

# **ISSUE**

May an attending physician for a resident of a long-term care facility delegate the task of writing dietary orders to qualified dietitians or other clinically qualified nutrition professionals, and ; is this delegation allowed within the scope of practice of nutrition or dietetics as defined by state law?

### FINDINGS OF FACT

1. The United States Department of Health and Human Services ("HHS") issued a final rule for Reform of Requirements for Long-Term Care Facilities. 81

Fed. Reg. 68688 (October 4, 2016). This final rule included language relating to the delegation of authority to dietitians and other nutrition professionals to write dietary orders for patients in long-term care facilities. The final rule relating to dietitians and other nutrition professionals can be found at 42 CFR § 483.30 and 42 CFR § 483.60.

- 2. The stated intent of the HHS rules is "to reflect the substantial advances that have been made over the past several years in the theory and practice of service delivery and safety. These revisions are also an integral part of [HHS's] efforts to achieve broad-based improvements both in the quality of health care furnished through federal programs, and in patient safety while at the same time reducing procedural burdens on providers." *Reform of Requirements for Long-Term Care Facilities*, 81 Fed. Reg. 68688 (October 4, 2016).
- 3. The question addressed here is whether an attending physician in a long term care facility can delegate the task of writing dietary orders, consistent with § 483.60, to a dietitians or other nutrition professionals who are acting within the scope of practice as defined by state law; and are under the supervision of the physician?
- 4. The change in the federal regulations allows a physician to delegate the task of writing dictary orders consistent with § 483.60, to a dictitian or other qualified nutrition professional who is acting within the scope of practice as defined by state law; and is under the supervision of the physician.

**5.**3. People living in long-term care settings generally have complex chronic and acute medical conditions that require an interdisciplinary team to manage.

4. Physicians, <u>together with</u> dietitians and other qualified nutritional professionals, work as a team to provide services to residents of long-term care facilities.

5. The attending physician for a resident in a long-term care facility has overall supervisory responsibility for the patient's treatment, and should be aware of all treatments ordered for long-term care patients to prevent counterproductive orders that are not aligned with patient's care goals and needs. The promulgation and carrying out of dietary orders can have a significant impact on the patient's quality of life. Best practice is for the attending physician to be aware of and at a minimum provide verbal approval of dietary orders before they are implemented.

6.

7.6. The current prevailing practice in South Dakota is for the <u>attending</u> physician to write and sign dietary orders, or the <u>attending</u> physician will instruct the dietitian or other qualified nutrition professional to draft dietary orders for the <u>attending</u> physician to review and sign.

8. The attending physician has overall supervisory responsibility for the patient's treatment, and should be aware of all treatments ordered for long term care patients to prevent counterproductive orders that are not aligned with

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patient's care goals and needs. The promulgation and carrying out of dietary orders can have a significant impact on the patient's quality of life.

- 9.7. The long-term care facility may adopt rules and procedures for the medical team.
- 10.8. Physicians acting as medical directors canmay issue standing orders or protocols.
- 11.9. A protocol is a standardized plan for medical procedures or administration of medications or dietary plans, with an outline of specific procedures and medications, by which certain tasks are delegated to South Dakota licensed healthcare professionals whose scope of practice allows the performance of such tasks.
- 12. Protocols maybe used within long term care facilities to allow the dictitian or licensed nutrition professional to draft a dictary orders and then initiate treatment consistent with the protocol.
- 13.10. Any finding of fact more appropriately labeled a conclusion of law is hereby re-designated as such and incorporated therein below.

#### CONCLUSIONS OF LAW

1. The Board has the authority under SDCL ch. 36-4, 1-26-15, and ARSD § 20:78:02 to issue declaratory rulings concerning the applicability and interpretation of the Board's statutory and regulatory provisions and the practice of medicine and osteopathy in South Dakota.

- 2. No person may practice medicine or osteopathy without a license issued under SDCL ch. 36-4. SDCL 36-4-11.
- 3. Both "dietitians" and "nutritionists" are persons who engage in nutrition or dietetics practice pursuant to SDCL ch. 36-10B. SDCL 36-10B-1(5)&(7).
- 4. The scope of practice of a nutrition or dietetics practice is defined in SDCL 36-10G-5 which states:

A practice in nutrition or dietetics involves the integration and application of scientific principles of food, nutrition, biochemistry, physiology, management, and behavioral and social science to achieve and maintain the health of people. The primary function of a nutrition and dietetic practice is the provision of the following nutrition care services:

- (1) Assessing the nutritional needs of individuals and groups;
- (2) Establishing priorities, goals, and objectives that meet nutritional needs:
- (3) Providing nutrition counseling in health and disease;
- (4) Developing, implementing, and managing nutrition care systems; and
- (5) Evaluating, making changes in, and maintaining appropriate standards of
- 5. Those who practice nutrition or dietetics pursuant to SDCL ch. 36-10B are not required to be supervised by a physician or any other licensee or group in order to practice.
- 6. Pursuant to 42 CFR § 483.60(e), as a matter of federal law relating to reimbursement for services, therapeutic diets must be prescribed by the attending physician, who may in turn delegate the task of prescribing a resident's diet to the extent allowed by state law.

7. Physicians may use protocols to allow the dietitian or other qualified and licensed nutrition professional to develop a dietary plan or order for patients in long-term care facilities for the physician's approval and signature.

7.8. Best practice is that , and the dietician or other qualified and licensed nutrition professional maynot institute that a plan or order prior to the attending physician's verbal approval, after which the dietician or other qualified and licensed nutrition professional may implement the plan or order without the physician's signature until adoption or amendmented by until it is either formally adopted or changed by the physician.

8.9. The South Dakota Board of Medical and Osteopathic Examiners does not have jurisdiction over <u>reimbursement for medical billing issues for medical</u> services <u>under federal law</u>, and makes no findings <u>nor enters any</u> conclusions on those matters.

9.10. Any conclusion of law more appropriately designated a finding of fact is hereby re-designated as such and incorporated therein above.

[signature contained on following page]

Dates this \_\_\_<del>14th</del> day of <u>December September</u>, 2017.

SOUTH DAKOTA BOARD OF MEDICAL AND OSTEPATHIC EXAMINERS

By: Walter O. Carlson, MD

